

Scott County Coronavirus State and Local Fiscal Recovery Funds – American Rescue Plan Act (ARPA)

Board of Supervisors update October 25, 2021



Basics

- Scott County \$33,592,150; 1st tranche received July 2021. New fund created to account for projects.
- Special Purpose Governments (EMA, Library, Waste Commission, EIMHDSR) received no direct funding. Money may be transferred to Special Purpose Governments.
- Network with other municipalities or NFP's, consider impacts of the project, prevent duplication and encourage economy of scale.
- Obligated by December 31, 2024, expended by December 31, 2026.
- Costs incurred after March 3, 2021.
- Interim report filed- 8/30/21; No expenditures; no revenue loss.
- Waiting on final rule to be issued by US Treasury.



Big Idea	Financially Responsible County Government	High Performing Organization= Exceptional County Services	Local and Regional Economic Growth	Great Place to Live
Support Public Health Response	X	X		X
Address Negative Economic Impacts	X		X	X
Equity –Focused Services			X	X
Replace Public Sector Revenue Loss	X	X	X	X
Water & Sewer Infrastructure	X		X	X
Broadband Infrastructure			X	X
Premium Pay for Essential Workers	X		X	X

Multiple recommendations: planning for use of one time use of funds; limit operational impacts of continuing budgets

Projects with Agreement to Move Forward - \$19.1M*

Project	ARPA Category	County Goal	Estimated Dollar Amount	Status
1. Juvenile Detention Center – Spacing / Infrastructure	Capital Investment to Public Facilities to respond to COVID-19 Public Health Emergency	Financially Responsible Government	\$4,500,000	Supported 10/11/21
2. Administration Center Air Supply	Capital Investment to Public Facilities to respond to COVID-19 Public Health Emergency	Financially Responsible Government	\$3,000,000	Supported 10/11/21
3. Conservation Trail System Improvements– Trails	Capital Investment to Public Facilities to respond to COVID-19 Public Health Emergency	Great Place to Live	\$2,000,000	Supported 10/11/21
4. HHSI – Supportive Housing	Housing Support- Affordable Housing	Great Place to Live	\$3,000,000	Supported 10/11/21
5. Salvation Army – Shelter to Stability	Housing Support – Services for Unhoused Persons	Great Place to Live	\$3,000,000	Supported 10/11/21
6. Scott County Parks – Wastewater Collection and Conveyance	Clean Water: Centralized Wastewater Collection and Conveyance	Great Place to Live	\$2,000,000	Supported 10/11/21
7. West Locust – Sewer Connectivity	Wastewater Treatment Collection and Conveyance	Local and Regional Economic Growth	<u>\$1,600,000</u>	Supported 10/11/21
			\$19,100,000	

Discussion 10/25/21

Project	ARPA Category	County Goal	Estimated Dollar Amount	Status
8. Mt. Joy – Storm Sewer and related road Infrastructure	Clean Water: Storm Water	Financially Responsible Government	\$5,000,000	Discussion 10/25
9. Park View – Storm Sewer and Related Road Infrastructure	Clean Water: Storm Water	Financially Responsible Government	\$11,370,000	Discussion 10/25
10. Administrative Expenses	Administrative Expenses	Financially Responsible Government	\$1,007,765	TBD
11. Revenue Loss Projects	Provision of Government Services	Financially Responsible Government	\$?	TBD

Discussion 10/25/21

Project	ARPA Category	County Goal	Estimated Dollar Amount	Status
12. Connection Trails between Scott County Communities	Capital Investment to Respond to COVID-19 Public Health Emergency	Great Place to Live	\$500,000 - ?	Discussion 10/25
13. Benefit Fire District 1-6 Support	Capital Investment to Respond to COVID-19 Public Health Emergency	High Performing Organization	?	Discussion 10/25
14. Prevent and Respond to Gun Crime and Ensure Public Safety	Payroll Costs for Public Health, Safety, and Other Public Sector Staff Responding to COVID-19	Great Place to Live	\$4,000,000	Discussion 10/25
15. Local Tourism Industry	Aid to Tourism, Travel, or Hospitality	Great Place to Live	\$500,000	Discussion 10/25
16. Request by Mt. Sinai Church	TBD	Great Place to Live	?	Discussion 10/25
17. Carol's Gardens	Housing Various	Great Place to Live	?	Discussion 10/25
18. Other Project: COOP / COG / County HVAC / Water Well / Economic Development	Various	Various	?	Discussion 10/25

Current Status of Available Funds

Summary	Estimated Dollar Amount
Grant Award	\$33,592,150
Projects with agreements	<u>\$19,100,000 + Unknown Amounts*</u>
Estimate Available	\$14,492,150
Discussion 10-25-21	\$22,377,765 + unknown amounts?

* Initial estimate, amounts could increase or decrease based on project definitions and scoping.



Funding Chart – Original Projects

	10/1/2021	1/1/2022	4/1/2022	7/1/2022	10/1/2022	1/1/2023	4/1/2023	7/1/2023	10/1/2023	1/1/2024	4/1/2024	7/1/2024	10/1/2024	1/1/2025	4/1/2025	7/1/2025	10/1/2025	1/1/2026	4/1/2026	7/1/2026	10/1/2026	Total	
JDC					\$ 2,000,000	\$ 2,000,000	\$ 500,000																4,500,000
Administration Air Supply				\$ 1,500,000	\$ 1,500,000																		3,000,000
Scott County Park Trails				\$ 200,000	\$ 500,000		\$ 200,000	\$ 500,000	\$ 600,000														2,000,000
HHSI - Supportive Housing			\$ 1,000,000	\$ 200,000	\$ 200,000	\$ 200,000	\$ 200,000	\$ 200,000	\$ 200,000	\$ 200,000	\$ 200,000	\$ 200,000	\$ 200,000	\$ 200,000									3,000,000
Salvation Army - Shelter To Stability		\$ 250,000	\$ 250,000	\$ 250,000	\$ 250,000	\$ 250,000	\$ 250,000	\$ 250,000	\$ 250,000	\$ 250,000	\$ 250,000	\$ 250,000	\$ 250,000										3,000,000
Mt Joy - Storm Sewer							\$ 250,000	\$ 2,000,000	\$ 2,000,000				\$ 750,000										5,000,000
Park View - Storm Sewer			\$ 370,000				\$ 3,000,000	\$ 3,000,000	\$ 2,000,000		\$ 2,000,000	\$ 1,000,000											11,370,000
Scott County Parks - Wastewater			\$ 200,000	\$ 500,000	\$ 500,000		\$ 300,000	\$ 500,000															2,000,000
West Locust - Sewer Connectivity							\$ 1,600,000																1,600,000
Administrative Expenses		\$ 80,000	\$ 80,000	\$ 80,000	\$ 80,000	\$ 80,000	\$ 80,000	\$ 80,000	\$ 80,000	\$ 80,000	\$ 80,000	\$ 80,000	\$ 80,000	\$ 47,765									1,007,765
Total	\$ -	\$ 330,000	\$ 1,900,000	\$ 2,730,000	\$ 5,030,000	\$ 2,530,000	\$ 6,380,000	\$ 6,530,000	\$ 5,130,000	\$ 530,000	\$ 2,530,000	\$ 2,280,000	\$ 530,000	\$ 47,765	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	36,477,765

Potential Spending Chart of original projects.

Green = higher dollar amounts

Red = lower dollar amounts

Stormwater Management Project

Unincorporated Mt. Joy – Commercial/Light Industrial Area

Environmental Protection Agency's Clean Water State Revolving Fund (CWSRF)

Financially Responsible Government

Estimate: \$5,000,000

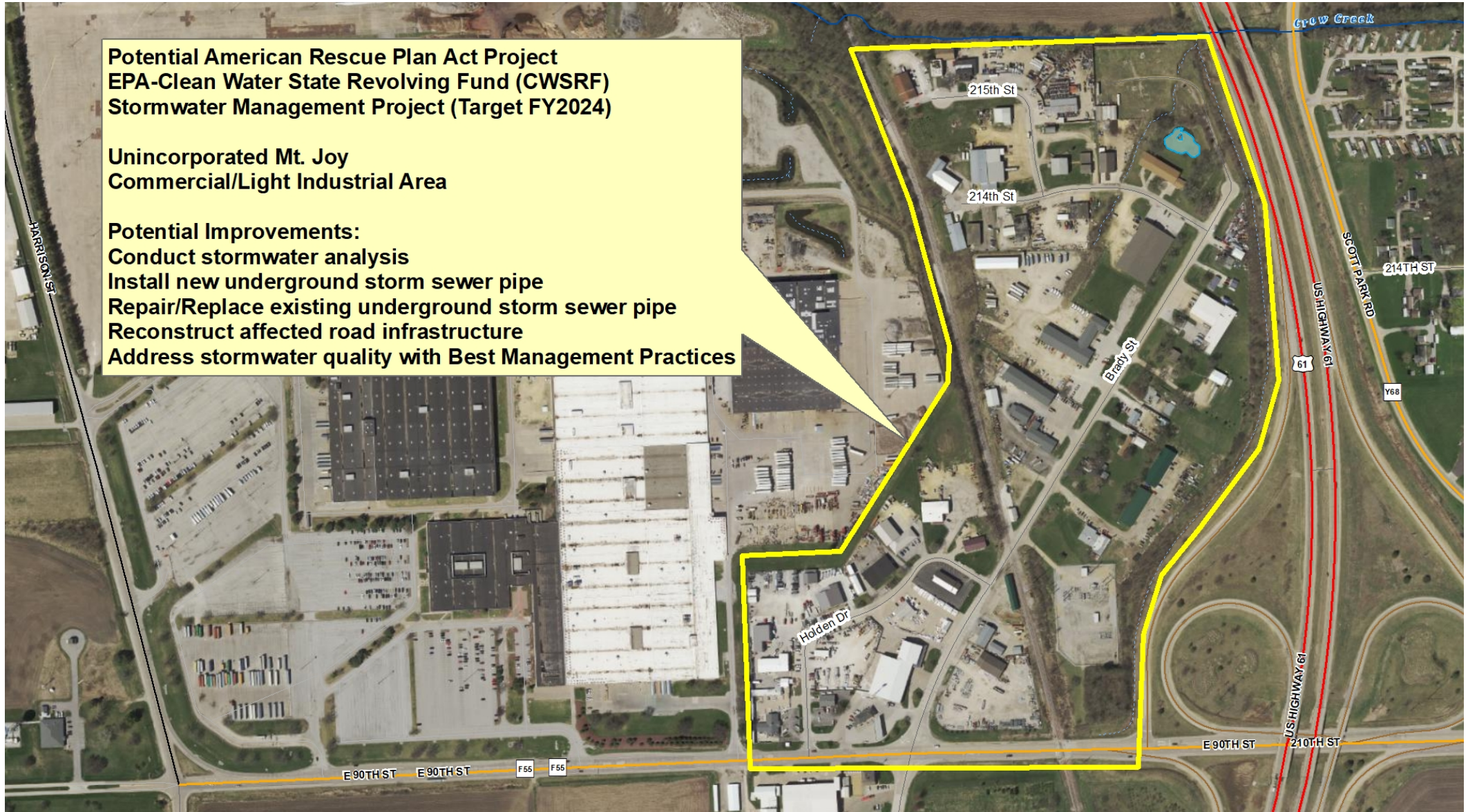
- **Coronavirus State and Local Fiscal Recovery Fund investment in vital storm sewer infrastructure**
- RFP for professional services
 - Stormwater analysis and design
- Target project letting in FY2024
 - Install new underground storm sewer pipe and structures
 - Repair/Replace existing underground storm sewer pipe and structures
 - Reconstruct affected road infrastructure
- Address stormwater quality with Best Management Practices (BMPs)
 - Practices, techniques, and measures that prevent or reduce water pollution from nonpoint sources



**Potential American Rescue Plan Act Project
EPA-Clean Water State Revolving Fund (CWSRF)
Stormwater Management Project (Target FY2024)**

**Unincorporated Mt. Joy
Commercial/Light Industrial Area**

- Potential Improvements:**
- Conduct stormwater analysis
 - Install new underground storm sewer pipe
 - Repair/Replace existing underground storm sewer pipe
 - Reconstruct affected road infrastructure
 - Address stormwater quality with Best Management Practices



Existing Road Infrastructure Issues:

- *No underground storm sewer in portions of the project area**
- *Deteriorated concrete road has settled and no longer has positive drainage along the curb line**
- *High water table**
- *Sump pumps outlet near and onto the street**
- *Standing water freezes on the road and in the traveled way during winter**

Note: Standing water along 214th Street



Stormwater Management Project

Unincorporated Park View – Commercial/Residential Area

Environmental Protection Agency's Clean Water State Revolving Fund (CWSRF)

Financially Responsible Government

Estimate: \$11,370,000

- Coronavirus State and Local Fiscal Recovery Fund investment in vital storm sewer infrastructure
- RFP for professional design services
- Target project letting in FY2024
 - Multiple small project sites tied under one contract
 - Install new underground storm sewer pipe and structures
 - Repair/Replace existing underground storm sewer pipe and structures
 - Reconstruct affected road infrastructure
 - Work may require private property owners to grant drainage easements
- Address stormwater quality with Best Management Practices (BMPs)
 - Practices, techniques, and measures that prevent or reduce water pollution from nonpoint sources



Proposed Small Project in Park View

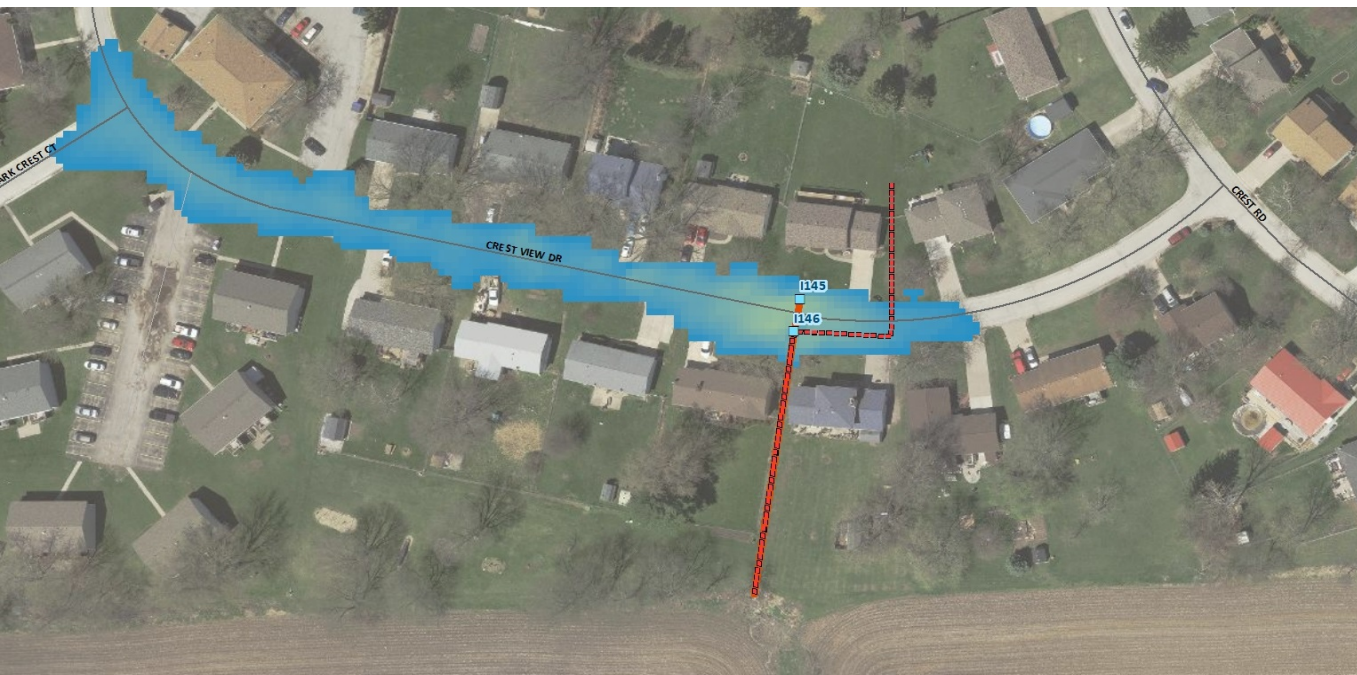
Existing Conditions During 100-yr 24-hr Rainfall Event

- Floodwaters accumulate in backyard area under 5-yr conditions and flow between homes to the street
- Under 100-yr conditions entire length of Crest View Drive is flooded to a depth in excess of 2 feet at low point and water passes out of the right-of-way
- Existing storm sewer pipe has major structural defects



Proposed Conditions During 100-yr 24-hr Rainfall Event

- Install 200 feet of new storm sewer pipe and inlet
- Replace existing street inlets
- Replace 225 feet of existing storm sewer pipe with a larger diameter pipe
- Installation of new storm sewer pipe will require an easement to perform work on private property
- Perform work incorporating Best Management Practices to address water quality



Connecting Trails between Scott County Communities

Capital Investment to respond to COVID-19 Public Health Emergency

Great Place to Live

Estimate: \$500,000; ?; and ?

- **Davenport and Eldridge:** Discussion of extending trails to city limit and would need Scott County to fund the connection section. Davenport has tentatively allocated \$4 M.
 - Future maintenance of the county's portion would be performed by Davenport
- **Le Claire and Princeton:** Unknown current status
- **Long Grove and Scott County Park:** Long range ROW issue and access to Highway 61; Construction time period?



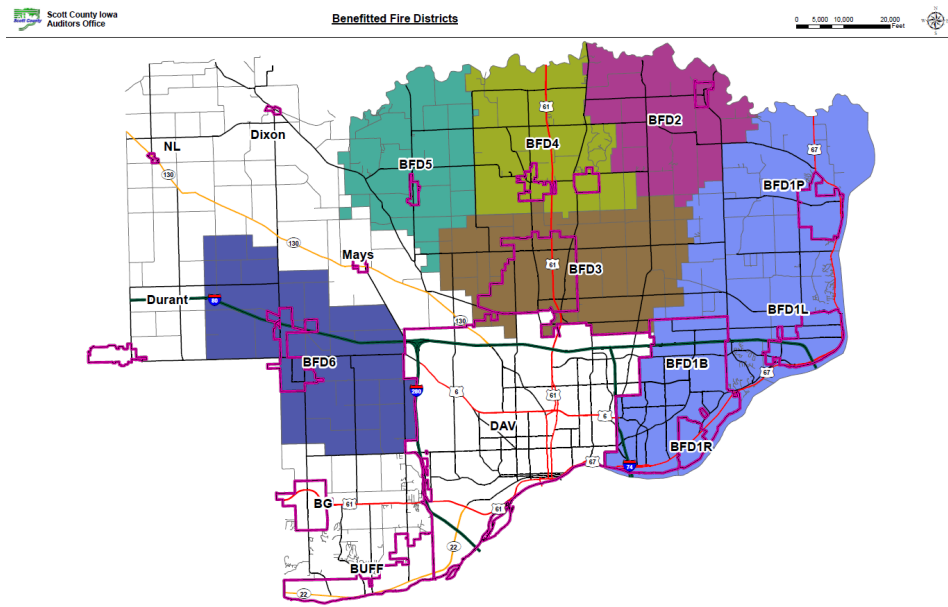
Benefited Fire District 1-6 Support

Capital Investment to respond to COVID-19 Public Health Emergency

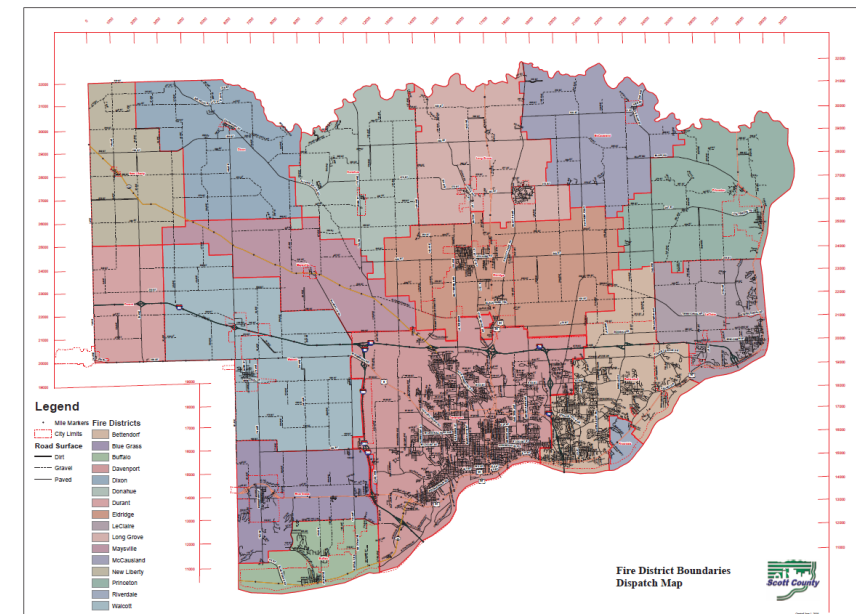
High Performing Organization

Estimate:?

- Develop grant applications for requests concerning PPE / Capital investments to respond to COVID-19.



Taxing Benefited Fire Districts



Map of Responding Fire District

Prevent and Respond to Gun Crime and Ensure Public Safety

Payroll Costs for Public Health, Safety, and Other Public Sector Staff Responding to COVID-19

Great Place to Live

Estimate: \$4,000,000

- **Fact Sheet: Biden – Harris Administration 6/23/21**
- Hiring law enforcement officials – even above pre-pandemic levels – or paying for overtime where the funds are directly focused on advancing policing strategies in the communities experiencing an increase in gun violence associated with the pandemic.
- Additional enforcement efforts to reduce gun violence exacerbated by the pandemic, including prosecuting gun traffickers, rouge dealers, and other parties contributing to the supply of crime guns, as well as collaborative federal / state / local efforts to identify and address gun trafficking channels.



Prevent and Respond to Gun Crime and Ensure Public Safety

Payroll Costs for Public Health, Safety, and Other Public Sector Staff Responding to COVID-19

Great Place to Live

Estimate: \$4,000,000

- Investing in technology and equipment to allow law enforcement to more efficiently and effectively respond to the rise in gun violence resulting from the pandemic.
- Treasury Department is clarifying that any community may use ARP state and local aid for the above strategies and any other public safety programs, up to the level of revenue loss the jurisdiction experienced during the pandemic. And (sic) any community may use ARP funds to rehire police officers and other public servants to restore law enforcement and courts to pre-pandemic levels.



Local Tourism Industry

Aid to Tourism, Travel, or Hospitality
Local and Regional Economic Growth
Estimate: \$500,000

- Visit Quad Cities is our local travel and tourism focal point.
- \$500,000 to support local tourism industry.
- Hospitality and Tourism were hardest hit by COVID.
- Funding to stimulate our economy, hospitality industry, and the 8,270 Quad Citizens who were gainfully employed in this industry.
- 93% of residents believe that tourism is good for the Quad Cities (2019 Community Survey)



Local Tourism Industry

Aid to Tourism, Travel, or Hospitality
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Estimate: \$500,000

- Planned expansion or upgrade of tourism, travel, and hospitality facilities delayed due to the pandemic
- Implement COVID-19 Mitigation and Infection prevention measures to enable safe resumption
- Improvement to ventilation, physical barrier or partition
- Signage to facilitate social distancing
- Provision of masks or PPE
- Consultation with infection prevention professionals to develop safe reopening plans
- Activities that support safe reopening of business in tourism, travel, and hospitality industries and business districts that were closed during COVID-19 public health emergency.
- Aid may be considered responsive to the negative economic impacts of the pandemic if it supports businesses, attractions, business districts and tribal development districts operating prior to the pandemic and affected by required closure and other efforts to contain the pandemic.



Request by Mt. Sinai Church

- Requested further information from the County on uses of ARPA dollars.
- Provided US Treasury guidance and Scott County presentations to Mt. Sinai.
- ARPA category and dollar amount of request are To Be Determined.



Carol's Village Gardens (CVGs) – Workforce Housing

Housing Assistance: Other & Workforce Development

Great Place To Live & Local/Regional Economic Growth

Estimate: \$850,000 Needed From Local Units of Government (*Approx. 8.5% of the Overall \$9.98M Project*)



- 35-45 units of workforce housing
- Aligning workforce recovery with workforce housing
- Holistically & systematically addresses the root causes of big community problems like homelessness and the workforce shortage



- 33,000 sq. ft. & Hard Construction Costs of \$7.4M
- Efficiency, 1 bdr, 4 bdr units as well as ground floor community services space
- **ARPA REQUEST - one-time local public sector investment of \$850,000** to strengthen LIHTC application in April 2022 seeking \$7M+ in cash equity
- **LEVERAGE** - For every **\$1.00** from Scott County, **\$11.74** comes from other sources
- **PUBLIC/PRIVATE PARTNERSHIP** - \$850,000 is sought from the private sector. \$350,000 has been secured or is pending (RDA/SCRA)
- **ECONOMIC IMPACT** - Construction creates 51 direct/37 indirect jobs resulting in \$3.86M of household income & \$12.5M in additional economic output

Other Projects for further consideration?

- County COOP / COG – Plan – Public Emergency Response
- Other HVAC for County buildings – Jail / Courthouse / SECC / Secondary Roads
- Water well back up system – EMA
- Infrastructure improvements toward economic development within Scott County.



Next Steps

- Direction on how to balance grant award to projects.
- Seek clarification from Final Treasury Rule when released.
- Develop contracts for projects with consensus.
 - Contracts come to Scott County Board for approval



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Previously Presented Projects



Juvenile Detention Center – Spacing / Infrastructure

Capital Investment to Public Facilities to respond to COVID-19 Public Health Emergency

Financially Responsible Government

Estimate: \$4,500,000

- Address the following: Air Handling Units; Classroom / Library Space, Medical Suite; Isolation / Special Intake; Public and Visitation Areas; Staff Offices; eliminate double bunking; Kitchen / food service prep area; laundry; video court; outdoor recreation.
- Estimate \$495 per GSF * 9,140 square feet estimate + \$355,000 Air Handling Unites estimate = \$4,474,000
- Requested amount may increase as schematic design is finalized and applied to project.
- FAQ 2.1: Capital investments in public facilities to meet pandemic operational needs are also eligible...adaptations to public buildings to implement COVID-19 mitigation tactics.
- Congregate living facilities (e.g. ... incarceration settings...)



Administration Center Air Supply

Capital Investment to Public Facilities to respond to COVID-19 Public Health Emergency

Financially Responsible Government

Estimate: \$3,000,000

- Replacement of HVAC equipment – 6 air handling units originally installed in 1976. One unit per floor of the building. Units were previously retrofitted with UV lighting but both systems will need to be replaced due to end of life.
- Impacts all county / state tenants and visitors to the building
- Scott County Administration Center was prioritized due to volume of staff, visitors and age of equipment.
- RFP for professional services will be required
- Targeted for off cooling season in 2022.
- COVID – 19 Mitigation and Prevention: ventilation improvements in congregate settings, health care settings, or other key locations.

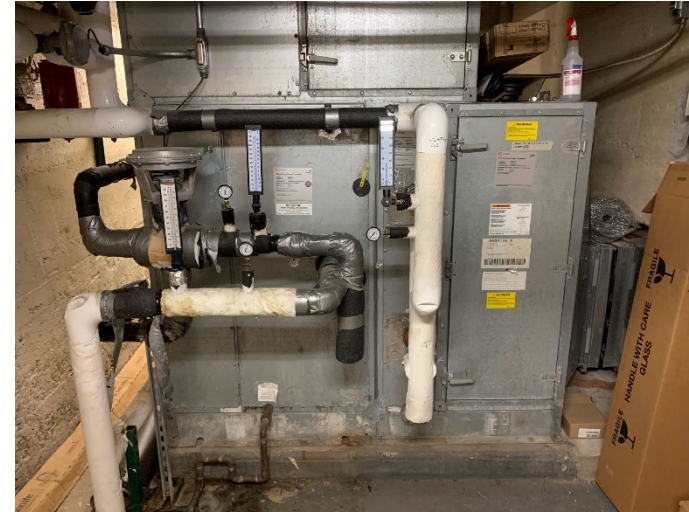


Administration Center Air Supply

Capital Investment to Public Facilities to respond to COVID-19 Public Health Emergency

Financially Responsible Government

Estimate: \$3,000,000

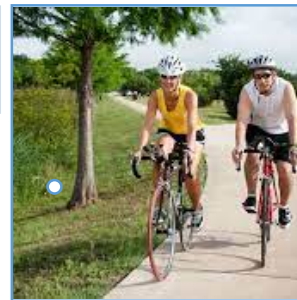
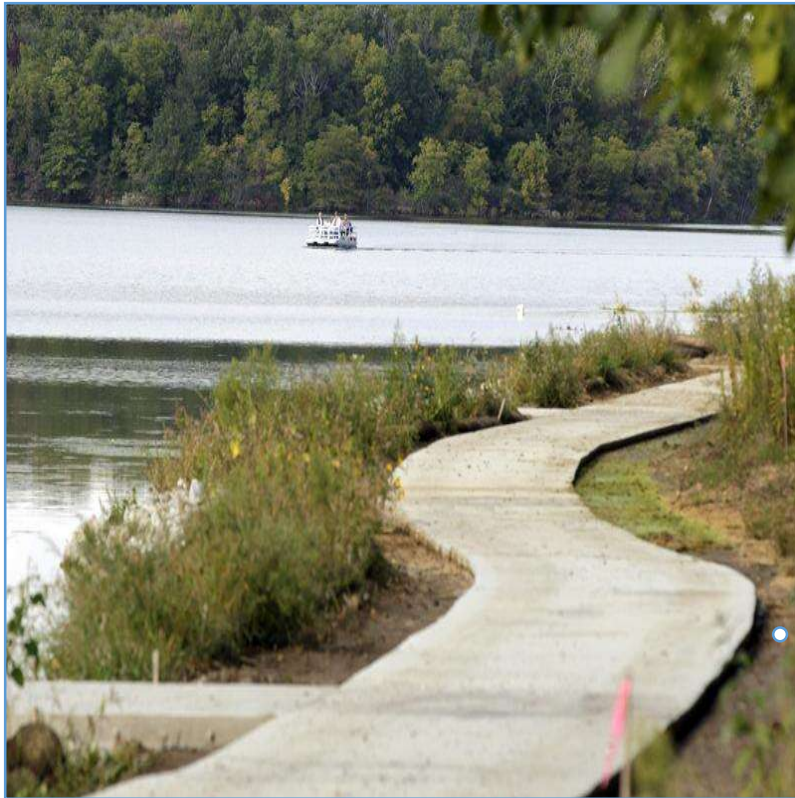


Conservation Trail System Improvements

Capital Investment to Conservation to respond to COVID-19 Public Health Emergency

Great Place to Live

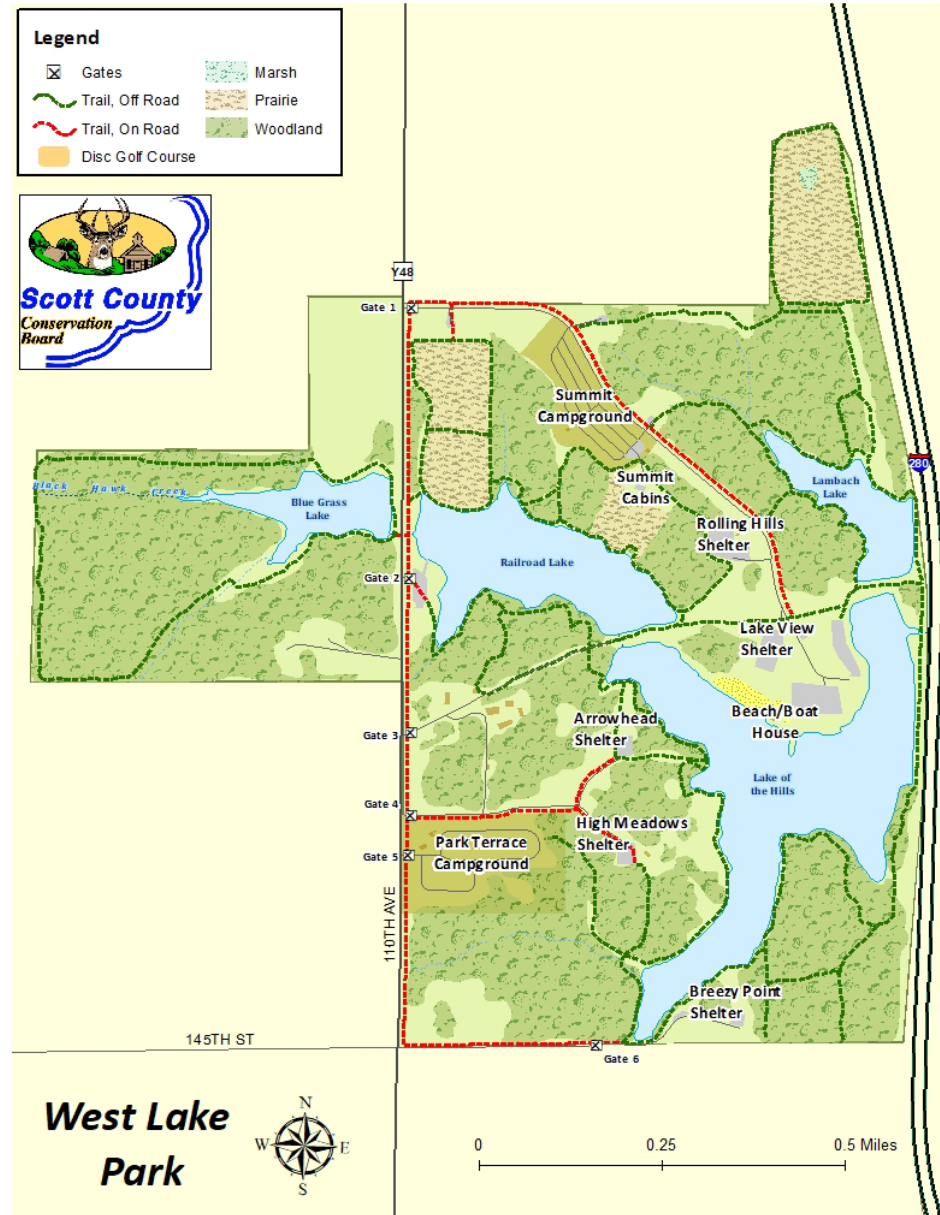
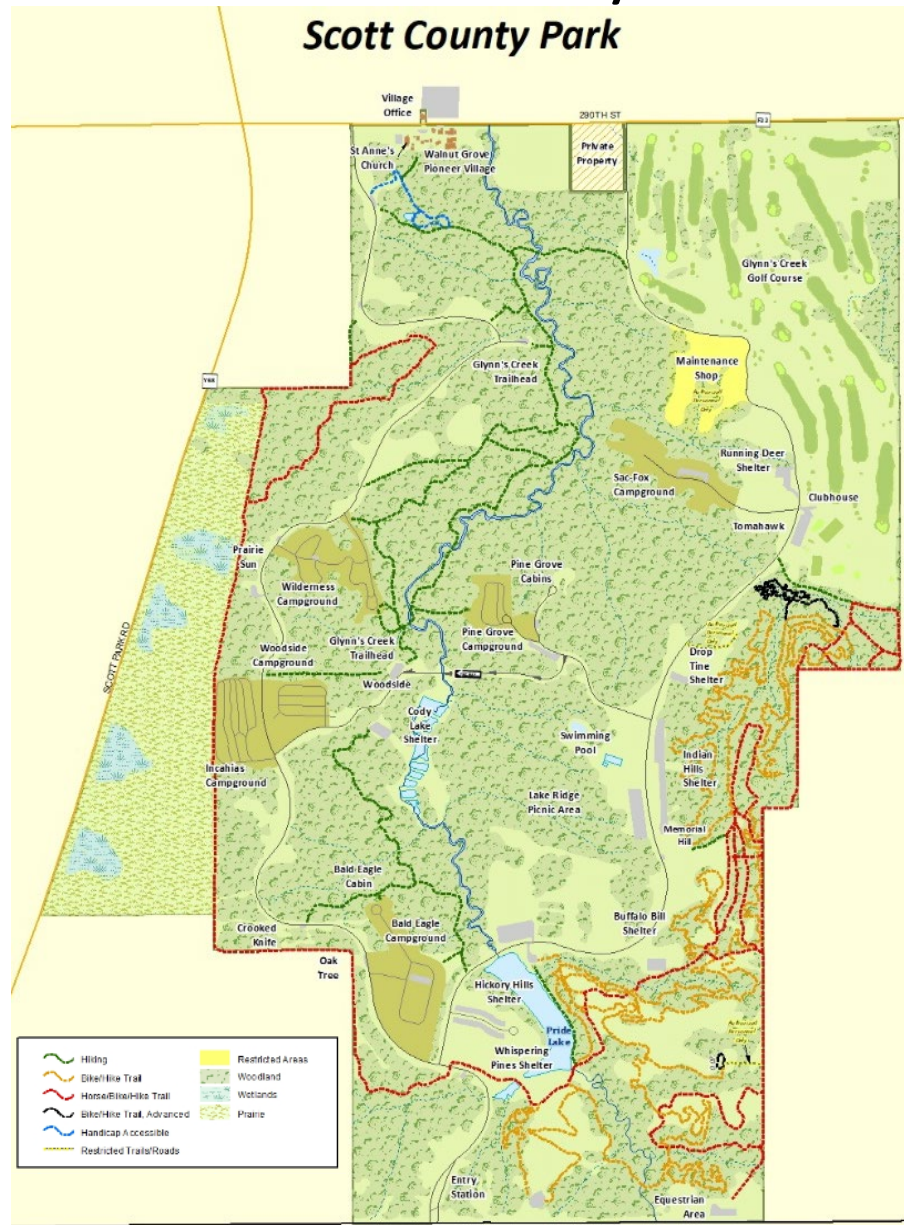
Estimate: \$2,000,000



- While many natural trails exist within Scott County Conservation areas, none of them are hard surfaced.
- Park usage has continued to grow during the pandemic and we see this as an opportunity to enhance both the physical and mental health of our visitors, especially during a period that can create increased anxieties.
- Hard surfaced trails at other Iowa parks note a dramatic increase in park users and tourism interest.
- Supports the public health response to COVID-19 by allowing accessibility for visitors of ALL abilities to enjoy the health benefits of being outdoors, whether hiking, biking, walking or even fishing along the lake edge.



Conservation Trail System





Supportive Housing at Humility Homes and Services, Inc.

- People experiencing chronic homelessness often have high utilization of non-housing systems like shelters, jails, and hospitals
- Chronic homelessness costs local governments about \$60,000 per person per year, for utilizing non-housing systems ¹
- Supportive housing is an evidence-based intervention that:
 - Houses people experiencing chronic homelessness, have multiple barriers to employment, and disabling conditions
 - Cost shares with tenants paying no more than 30% of their income towards rent
 - Provides supportive services (case management, transportation, rental assistance)
 - Focuses on integration into the community for independent living ¹





Supportive Housing at Humility Homes and Services, Inc.

Supportive Housing Works

- Supportive Housing reduces costs in ¹:
 - Healthcare, hospitalizations, and substance use treatment
 - Criminal justice and jail stays
 - Emergency shelter
- Moving On Strategies focus on independent living after services

ARPA Funding \$3,140,880

- \$2,100,000 for acquisition of 35 units (20 individuals and 15 families)
- \$1,040,880 for 4 years of services
- Leveraging \$1,000,000 in private funding for an additional 25 units



Shelter To Stability Project

(Using a Rapid Re-Housing Approach to combat homelessness)



- The Salvation Army (TSA) utilized federal and grant funding to maintain housing for households facing imminent eviction due to COVID-19
 - TSA has served 471 households from March 2020 to June 2021 through our homeless prevention program
- TSA recognizes the primary need has shifted from homeless prevention and therefore recovery efforts and resources are necessary to move more households from shelter to stability
 - There was a 44% increase in households seeking shelter directly related to COVID-19
 - TSA averages 50 households on our shelter waitlist and anticipates a continual rise in numbers from the aftermath of COVID-19



Shelter To Stability Project

- TSA will utilize the Rapid Re-Housing Approach to move households from shelter to stability
- Families who are entering homelessness have a higher rate of contracting COVID-19.
 - This is due to lack of affordable healthcare, transportation, and affordable housing, etc
- TSA Shelter Program consists of a motel voucher for up to 120 days along with "wrap around" case management services
- The Rapid Re-Housing Approach would utilize a screening process to assess each household's risk for homelessness and prioritize households based on numerous factors
 - Staff are trained to work with households to find housing and help create stability.
 - Through our long-standing partnerships with landlords in the community, we are able to leverage our relationships to find safe and affordable housing using our financial assistance for up to one year.



Shelter To Stability Project

Admin Support / Services	Description	Cost
Shelter	Motel voucher for up to 90 days (for 40 families)- voucher is \$999/month (160 per year)	\$480k per year
Housing	Deposit and Rental Assistance for an average family of 4 for up to one year. Average 2 bedroom. (\$750)	\$750 month + Deposit = \$9,750 per household per year 390,000
Support Services	Case management includes meeting with clients weekly, inspections, processing paperwork, landlord mediation, etc.	1 full time case manager = \$49,000 per year 2 part time case managers = \$45,696 per year
Admin Services	Programs & Operations Director and Social Services Administrative Coordinator providing support with billing, training, creating additional landlord relationships, budgeting, tracking, and reporting data.	\$35k per year combined salary contribution
Projected Total		\$ 999,696.00 per year for 3 years

Conservation Sewer System Expansion

Capital Investment to Conservation to respond to COVID-19 Public Health Emergency

Great Place to Live

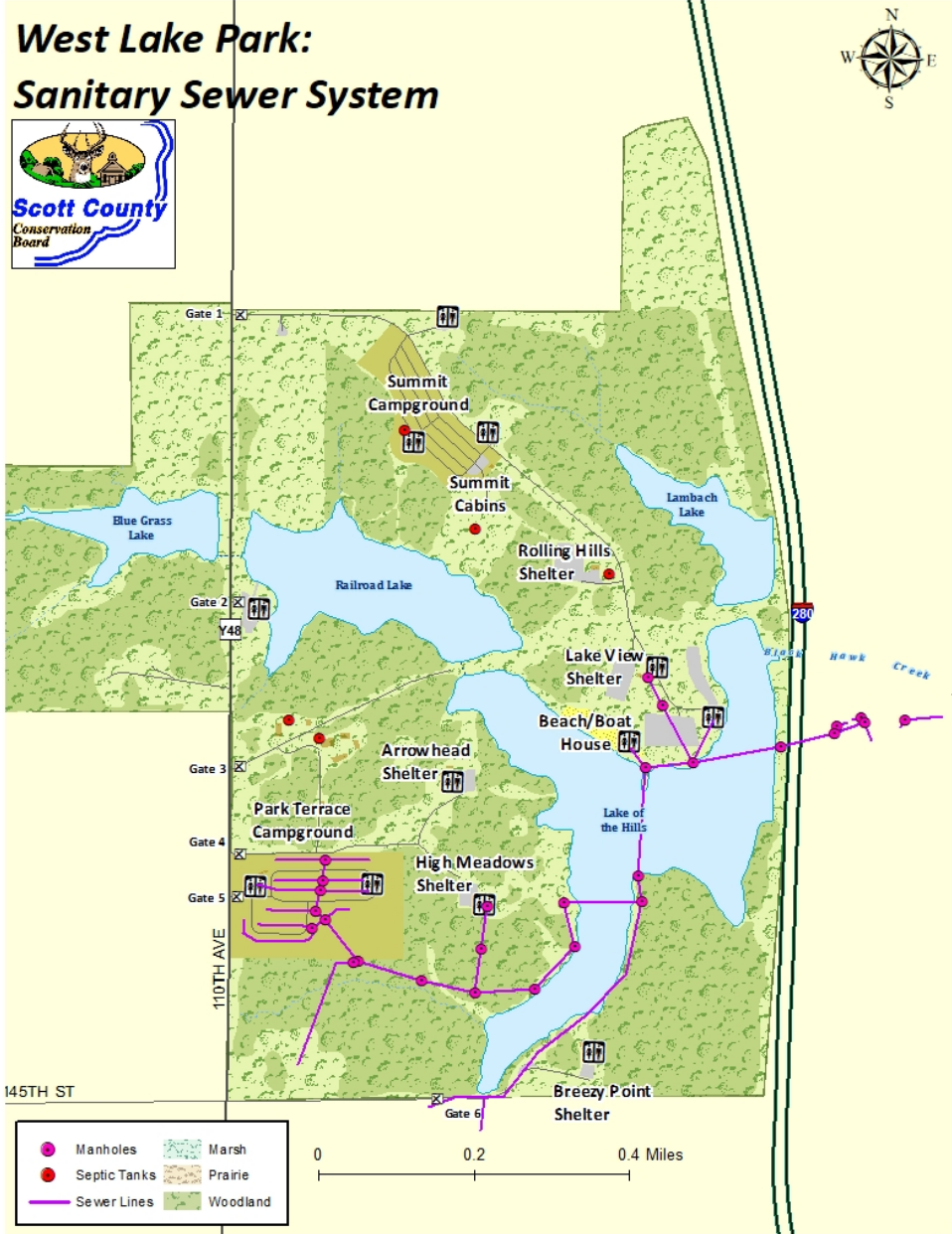
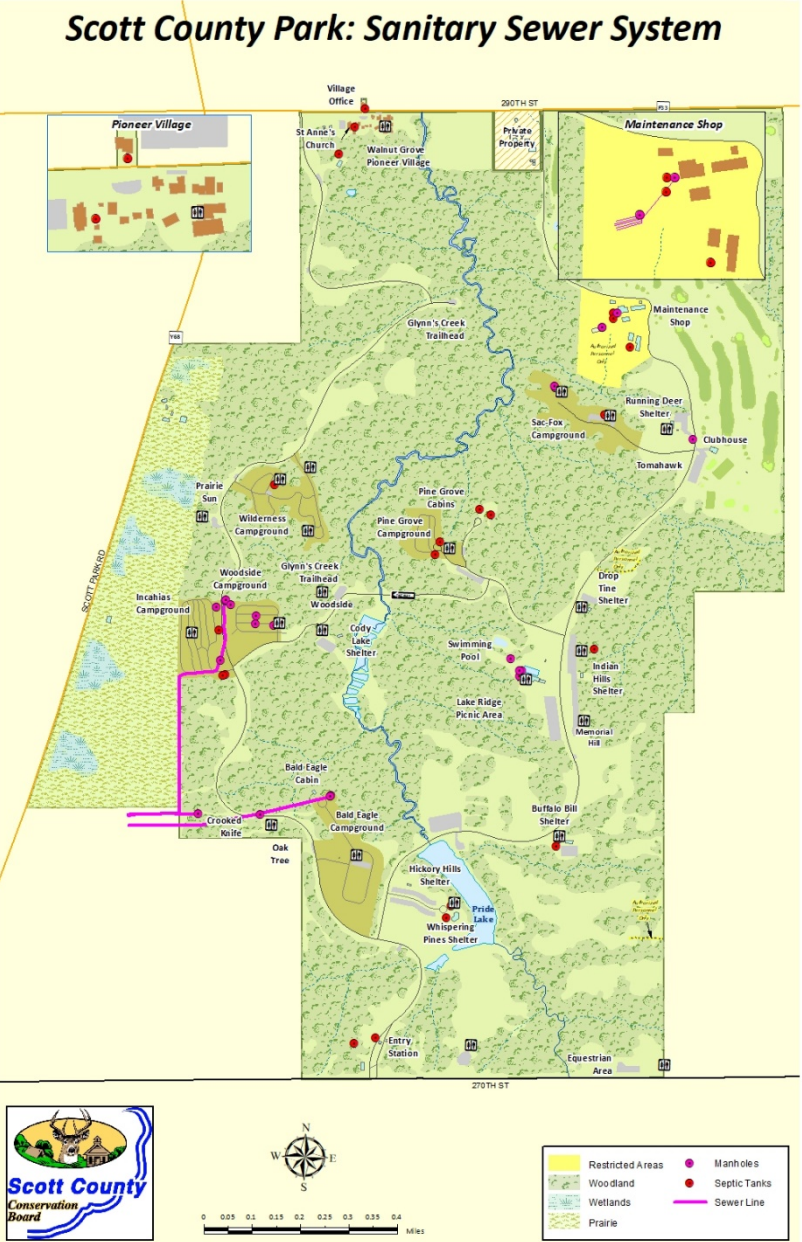
Estimate: \$2,000,000



- To accommodate Scott County population growth and increased park system usage, efforts should be made to expand the existing sewer system infrastructure.
- Utilizing sewer systems increases water quality over septic fields, reducing future environmental issues.
- Particularly, at West Lake, with an Algae Wheel system, the increased capacity is available.
- Water, sewer and infrastructure: Make necessary investments to improve access to clean drinking water, and invest in wastewater and stormwater infrastructure.



Conservation Sewer System



West Locust Street Sewer Connectivity – City of Davenport

- Expansion of existing sanitary sewer system to enable a West Locust business park corridor for future development.
- Eliminate the West Locust Lagoon, allowing the connection of existing businesses onto the system and reducing operational costs.
- City Costs is estimated at \$7,000,000; Total Project costs is \$14 M.
- The City has begun long-range planning process of designating more than 700 acres at Interstate 280 and Locust Street as a business park. The business park location is currently lacking the sewer infrastructure necessary to connect a mega-site into the regional distribution system.

